

Record of Discussion

Status of Implementation of Flagship Schemes in Union Territories

03:00pm, 20th July, 2021; MHA, North Block, New Delhi

A meeting to review the status of implementation of Flagship Schemes in Union Territories (UTs) was held via video conference, under the chairpersonship of Union Home Secretary (HS), on 20th July, 2021 in the Ministry of Home Affairs (MHA), North Block, New Delhi. The list of participants is at **Annexure-I**.

2. At the outset, Union HS welcomed the participants and set the agenda for the meeting. Additional Secretary (UT) [AS (UT)] stated that the instant meeting is part of a regular ongoing review of implementation of Flagship Schemes in UTs.

3. The scheme-wise discussions that followed are as below:

PM Street Vendor's AtmaNirbhar Nidhi (PM SVANidhi)

Additional Secretary, Ministry of Housing & Urban Affairs (MoHUA)

- i. Of the 88,000 applications received in total, 57,000 have been sanctioned and 50,000 disbursed, indicating a high disbursal rate.
- ii. Efforts are required to obtain more applications from eligible beneficiaries, for which MoHUA is working with the UTs.
- iii. Regular reviews are held by MoHUA to assess the scheme's progress.

UTs

- i. **Delhi (DEL):** Additional target for 50,000 has been added for the UT to be achieved till 2022, in addition to the target of 50,000 for 2021. Against the target of 50,000, ~83,000 Letters of Recommendation (LoRs) were approved by Urban Local Bodies (ULBs) and ~63,000 loan applications were sent to banks. Of these, only ~32,000 have been disbursed (overall disbursal ration of banks is around 50-55%). Successive meetings have been held in this regard with heads of top banks in Delhi to increase the rate of sanctioning. Communications have also been sent by Hon'ble Lieutenant Governor (LG), Delhi to the Governor, Reserve Bank of India (RBI). Administration may ensure that progress in this regard improves.

One Nation One Ration Card (ONORC)

Secretary, Department of Food & Public Distribution (DoFPD)

- i. Internal communications are in place with DEL. Once transactions begin this week, data will begin to be captured and DoFPD would formally onboard Delhi.
- ii. Chandigarh (CHD) has further scope for improvement. Progress in Ladakh is inhibited due to certain unique limitations/constraints of the UT.

UTs

- i. **DEL:** Delhi Government has agreed to implement ONORC. Order to this effect published on 19.07.2021. Processes have been set in motion. DEL has 100% Aadhaar seeding of beneficiaries and is all set to onboard.
- ii. **CHD:** UT has achieved 100% Aadhaar seeding. ONORC has been fully implemented. National portability is fully functional.

Pradhan Mantri Garib Kalyan Ann Yojana (PMGKAY)

Secretary, DoFPD

- i. Progress for months of May and June, 2021 is satisfactory. Distribution has begun for the month of July, 2021.
- ii. Chandigarh is lagging slightly as distribution in the UT is done in kind and not through DBT.

Additional Secretary, Department of Consumer Affairs

- i. Pulses were distributed in Phases I and II of PMGKAY. For Phase I, distribution was 99.97% for UTs with many UTs achieving 100% target. For Phase II that ended in November, 2020, distribution was 99.15%. Pulses are not being distributed under Phase III of PMGKAY.

Digital Payment for Purchase of Fertilisers

Secretary, Department of Fertilisers

- i. QR Code installation is 100% for all UTs except in Jammu & Kashmir (J&K).
- ii. Performance of UTs as regards digital payments is not satisfactory, despite showing a slight increase. Cashless transactions are not preferred by farmers due to a variety of reasons including non-availability of smart phones, unavailability of credit to small farmers due to insufficient balance in their bank accounts and because farmers sell their produce and immediately purchase fertilizer for next season.

- iii. Weekly review meetings are undertaken by DoFPD with UTs. More efforts are required in this regard.

UTs

- i. **J&K:** Main issue faced by the UT was that retailers did not have QR codes. Now, 3,720 retailers have been provided QR codes. All logistical issues have been settled. The UT has been aggressively promoting organic fertilizers for two years. Now, since the logistical issues have been sorted, any subsidy can be provided to farmers through DBT mode.

Pradhan Mantri Awas Yojana (Gramin) [PMAY (G)]

DDG, Ministry of Rural Development (MoRD)

- i. MoRD has recently decided that all UTs must complete sanction of houses against the target allocated till 2021 by 31.07.21. Else, the onus would be on UTs to complete those houses. All UTs except J&K have completed sanction against their targets. In J&K, 3,000 houses are pending sanction.
- ii. Ladakh, Lakshadweep (LKD), Dadra and Nagar Haveli & Daman and Diu (DNH&DD) have completed all houses against their targets till 2021. The progress in Andaman & Nicobar Islands (ANI) is relatively slow. MoRD has decided that all UTs must complete all houses as per targets by 31.03.2022. MoRD has released all funds to the UTs, including J&K.
- iii. Detailed guidelines have been issued to all UTs regarding procedure for sanctioning of houses against Awas Plus targets.
- iv. Timeline for sanctioning additional 478 houses allocated to Ladakh from Awas Plus is 31.10.21.

UTs

- i. **J&K:** Since houses were sanctioned in different years, they are at various levels of completion. Sanctioning rate has recently picked up. Remaining houses will be sanctioned in the next 3-4 months.
- ii. **ANI:** The UT's target is 1,328 and not 1,337. Targets will be achieved by December, 2021.
- iii. **DNH&DD:** Targets for DD have been completed. For DNH, 1,559 houses have been completed, 4,060 have been grounded, and 928 houses are at lintel/roof level which will be completed in the next 2-3 months. Remaining houses will be completed by December, 2021. UT has been allocated additional 1,182 houses under Awas Plus. The task of identifying beneficiaries has now been left to UTs. MoRD is requested to share the meeting minutes expeditiously so that further action can be taken by the UT Administration in this regard.
- iv. **Ladakh:** Targets for Ladakh have been achieved, and additional targets have been allocated.

National Digital Health Mission (NDHM)

Deputy CEO, National Health Authority

- i. CHD and PUD needs to improve its registration status of Public Doctors particularly in PGIMER and JIPMER respectively.
- ii. However, registration itself is not enough to kick start the ecosystem. Availability of Health Management Information (HMIS) is important in the public/private sector, which will be using these Health IDs.
- iii. Health Data Management Policy & Notifications have been issued, Public Consultations on critical designs and frameworks for NDHM ongoing, regarding HPR, HFR, Universal Health Interface, Data Retention and Archival Policy, Telemedicine etc.
- iv. Cabinet Note for a policy decision is being drafted for approval.
- v. HMIS integration of various health programmes and Government solutions with Health IDs and Health Records has been initiated.
- vi. PGIMER has not renewed the contract with CDAC in CHD.
- vii. ANI to deploy eHospital and integrate it with NDHM; CHD to deploy integrated HMIS (PGI Chandigarh) and complete public doctor registration; DNH&DD to complete eAarogya integration; Ladakh to integrate eHospital with NDHM; LKD and PUD to select, deploy and integrate HMIS with NDHM so that health records generated can be linked to Health ID and digidoctor ID.

UTs

- i. **CHD:** 03 hospitals have already been registered. The percentage is decreasing as PGIMER is not registering. This will be taken up with the Director, PGIMER.
- ii. **PUD:** Matter regarding registration has been taken up with JIPMER as a result of which registrations have gone up to 50%. This will again be followed up with Director, JIPMER. With regard to registration of private doctors, Indian Medical Association (Tamil Nadu chapter), which is authorised to approve cases, has approved 137 out of around 608 cases sent. As regards health IDs, the numbers have gone up by 1 lakh IDs since February, 2021. UT will communicate the selected HMIS to NHA shortly.
- iii. **Ladakh:** 76,842 Health IDs have been generated so far. However, generation of Health IDs depends on generation of OTP which does occur due to poor telecom connection in Ladakh.

Ayushman Bharat - Pradhan Mantri Jan Arogya Yojana (AB-PMJAY)

Deputy CEO, NHA

- i. Proposal to be shared by ANI with MHA regarding adoption of NFSA to identify beneficiaries is still awaited.
- ii. CHD and PUD have sent their proposals for an additional budget to increase beneficiary data, which is pending with MHA for consideration.
- iii. PUD and LKD to increase their coverage for which awareness drives need to be undertaken.
- iv. Integration has been completed in ANI, PUD and LKD. J&K is currently facing some issues in this regard which will be resolved soon.
- v. Huge pendency with regard to claim settlement is being seen in ANI, J&K and Ladakh. NHA has held meetings with the UTs and shared timelines to clear pendency.
- vi. For PUD, some early claims had to be pushed from the backend, which is being done by NHA. 960 cases are yet to be uploaded, which is ongoing.
- vii. NHA was to prepare a financial proposal for UHC and send it to MHA ; it will be sent early next week.

UTs

- i. **ANI:** The proposal regarding identification of beneficiaries will be sent.
- ii. **PUD:** Data reconciliation is required as regards performance figures of the UT.

Health & Wellness Centres (HWCs)

Joint Secretary, Ministry of Health & Family Welfare (MoHFW)

- i. All UTs have achieved their respective targets for March, 2021 except Ladakh. The issues in Ladakh have now been resolved. Four UTs have completed their targets for March, 2022.
- ii. So far, the scheme provided services for 07 packages. Now, 12 packages will be provided including ENT, oral health, mental health, elderly care and emergency care. Guidelines have been issued for these 05 extended packages. Now, UTs have to organise training for Community Health Officers, nurses and other manpower in HWCs. Training should be completed by March, 2022 so that all packages can be covered by then.

Minimising Use of Single Use Plastics (SUPs)

Joint Secretary, Ministry of Environment, Forests and Climate Change (MoEFCC)

- i. NITI Aayog has set up a Committee to work on the possible alternatives to SUPs, with participation of all relevant stakeholders.
- ii. MoEFCC had directed all UTs to constitute a Special Task Force (STF) under the chairmanship of the respective Chief Secretaries, to primarily focus upon the implementation of ban on SUPs and the Plastic Waste Management (PWM) Rules. J&K, DNH&DD and LKD are yet to constitute the STF.
- iii. All UTs have been requested to prepare long-term plans to implement SUP bans and PWM Rules. Thereafter, a detailed template has also been circulated to UTs. If UTs are able to prepare these plans by 31.08.2021, MoEFCC will start monitoring their implementation.
- iv. UTs have also been requested to organise essay competitions by 30.09.2021. Communication from MoEFCC has been sent to Chief Secretaries in this regard.
- v. A portal is being created to monitor the action plans prepared by UTs. UTs are requested to nominate one nodal officer to coordinate with MoEFCC.

UTs

- i. **LKD:** UT has constituted the STF. A copy will be sent to MoEFCC shortly, for record.

Agriculture Market Reforms

Additional Secretary, M/o Agriculture & Farmers Welfare (MoAFW)

- i. DAC&FW has communicated its no objection on the Puducherry Bill “The Puducherry Agriculture Produce Marketing (Development & Regulation) Bill, 2021” for assenting by Hon`ble President of India.
- ii. CHD to ensure completion of all 07 reforms.
- iii. J&K to send a draft proposal to the Ministry for review.

UTs

- i. **CHD:** Reform Provision regarding Warehouse/Silo/cold Storage as deemed market is not applicable to the UT as warehouses have been suspended. However, Reform Provision regarding limiting Regulation of APMCs within *Mandi* Yard shall be examined.
- ii. **J&K:** All three Acts passed by Parliament are applicable to the UT. The administration had submitted a draft proposal to MHA a year ago to replace the old APMC Act for *Mandi* reforms. By executive orders, all market reforms are in place in *mandis* and free marketing is allowed throughout J&K. MHA has already examined the draft act which follows the Model Act of

MoAFW. The draft Act does not contradict the three laws in any way rather it only supplements the three Acts. A decision is awaited from MHA.

AS, JKL, MHA

- i. J&K administration to apprise MoAFW about the matter and mark a copy to MHA.

National Animal Disease Control Programme (NADCP)

Commissioner, Animal Husbandry

- i. The current status of progress is almost the same as the status in February, 2021.
- ii. Except DNH&DD, the remaining UTs have achieved the desired levels of tagging and vaccination. In the present action plan, DNH&DD has reduced its target from ~51,000 to ~32,000. As per revised targets, DNH&DD has completed 90% vaccinations and tagging.

Pradhan Mantri Matsya Sampada Yojana (PMMSY)

Joint Secretary, Department of Fisheries

- i. Last year, the Department had sanctioned Rs. 108 crore for 07 UTs (except CHD). Rs 18 crore have been released to UTs this year as first installment. Proposals are awaited from PUD, DEL and CHD.
- ii. CHD Administration had taken a position that there is no demand in the UT for the scheme. UT may like to review their position, and explore avenues like fish marketing etc.

UTs

- i. **CHD:** There seems to be very little scope to promote fisheries in the UT. The 12 villages in the UT have recently been brought within municipal limits. These villages do not have any ponds. Moreover, fishing is not a permitted activity in the Sukhna Lake. Attempts were made to spend money on fish markets, but there isn't much demand for fish locally. In light of the above, CHD Administration may be exempted from the scheme.

Developing District as Export Hubs

General Director, Directorate General of Foreign Trade (DGFT)

- i. All 8 UTs have set up a State Export Promotion Committee (SEPC).
- ii. District Export Promotion Committee (DEPC) set up in 43 districts and State Export Strategy made in 5 UTs.
- iii. Of all districts, 03 districts have formally notified the District Export Promotion Plan. The remaining districts can hold the DEPC meetings to finalise the District Export Action Plans (DEAP) at the earliest.

- iv. A Draft Action Plan has been prepared which can be shared with the UTs as a base document for the preparation of the final plan.

UTs

- i. **J&K:** At district level, there is limited capacity to prepare DEAPs, especially in remote areas. Some hand holding from the Ministry is needed. 20 DEPC Meetings have been held in J&K so far. UT is in the process of sending Draft Export Action Plans to DGFT.
- ii. **PUD:** Draft Plan has been prepared with the help of DGFT Office in Chennai. Proposal has been submitted to the Government and shall be shortly notified.

PM Formalization of Micro Food Processing Enterprises (PMFME)

Additional Secretary, Ministry of Food Processing Industries (MoFPI)

- i. J&K is requested to appoint District Resource Persons expeditiously, as despite having received a large number of applications, the UT is not able to process them further.
- ii. The slow pace of progress of the scheme in PUD may be attributed to elections and COVID-19. The UT is requested to take required actions expeditiously, especially as regards appointments, inviting applications, training etc.
- iii. A review meeting with Ladakh and LKD will sort out bottlenecks being faced by the UTs currently. Monthly reviews are being conducted with all UTs.
- iv. In DEL and CHD, MoFPI is working with MoHUA to provide grants to all Self Help Group members who are involved in food processing.

UTs

- i. **J&K:** Process of selection of District Resource Person is complete.
- ii. **PUD:** The task of framing an action plan has been delegated to the Agricultural College in the UT. The same will be expedited and taken up.
- iii. **Ladakh:** Project Management Unit process has been completed. It will come into place by July-end. Thereafter, preparation of Project Implementation Plan will be taken up.

Privatisation of Power Distribution Companies in UTs

Additional Secretary (UT), MHA

- i. MHA has been regularly reviewing the scheme, and is in process of submitting the Cabinet Note for DNH&DD. Once approval of the Hon'ble Union Home Minister is received, the Cabinet Note shall be circulated.

- ii. In CHD, Advisor to Administrator has assured MHA that all pending actions at their end will be completed by July-end, after which MHA can move their Cabinet Note.

Joint Secretary, Ministry of Power

- i. The Ministry's response to ANI's letter has been sent on 13.07.2021.
- ii. Secretary, MoP had reviewed the progress of UT of Puducherry on 07.07.2021. Transaction Advisor (TA) has submitted the Request for Proposal (RFP) to the UT Administration. The UT Administration needs to finalise it and get it approved by the Empowered Committee.
- iii. For LKD, it was decided in the review meeting held on 07.07.2021 under the chairpersonship of Secretary, MoP that procurement of diesel and transportation should be a separate contract and should not be clubbed with privatisation. However, UT has now asked TA to club the two. This implies that the private entity will be required to procure 100% power from renewable energy (RE) sources in 02 years, which is not feasible. A meeting at the level of the Union Home Secretary is requested to resolve the issue.

UTs

- i. **ANI:** Reference to Joint Electricity Regulatory Commission (JERC) shall be sent out by 23.07.21. The UT's considered view is that all Tsunami assets and pre-Tsunami assets will be segregated between distribution and generation. Generation will be taken up at a later date.
- ii. **PUD:** The 2nd meeting of the Empowered Committee has been held and RFP has been finalised. Minutes of the meeting will be issued shortly. Thereafter, the RFP will be submitted to the Government of Puducherry for approval. Thereafter, it will be shared with MHA. TA has been asked to visit the UT for interaction with UT officials. Another issue is that the smart metering project is to be given on nomination basis. However, since the project cost has been indicated to be over Rs 200 crore, it would come to MHA for approval for giving it on nomination basis. It is to be noted that Hon'ble LG, Puducherry has been given powers only upto Rs 10 crore for approval on nomination basis.
- iii. **LKD:** Based on discussions, there are 03 components in the RFP as suggested by the Administration: 100% RE in 02 years; diesel to be used only as backup; and fuel arrangements to be made by the successful bidder. The draft RFP is currently under scrutiny. Thereafter, file will be put up to the Hon'ble Administrator and the decision would be communicated to MHA. As of now, the draft RFP as received from TA contains all three suggestions.

PM Bhartiya Janaushadhi Pariyojana (PM-BJP)

JS, Department of Pharmaceuticals

- i. In PUD and DNH&DD, stores have not been opened in government premises. Request to provide prominent space in government premises to help promote the scheme.

UTs

- i. **DNH&DD:** License for 38 kendras issued so far. Setting up kendras in government premises is being taken up. However, since free medicines are already being provided by the UT Administration, the off take of the PMBJP scheme will not be as expected.
- ii. **PUD:** UT has published advertisements regarding the scheme and 01 application was received. Scheme has not gained traction as medicines are provided to people free of cost in govt. health facilities.

BharatNet (Providing Broadband Connectivity in UTs)

Joint Administrator, USOF

- i. In J&K, there are about 1,001 Service Ready Gram Panchayats (SRGPs). Wifi has been installed at 969 locations. ~2,000 locations do not have IT equipment. If infrastructure can be put in place in these locations, around 200 more SRGPs can be activated.
- ii. In ANI, work had halted due to COVID-19. It has recently opened up in the first week of July, 2021. No progress was made from April to June, 2021. Some issues with respect to permissions from National Highways Authority of India (NHAI) and some forest permissions had arisen. Now, NHAI has given permission. The Department of Telecom is following up with the authorities for obtaining forest-related permissions.

UTs

- i. **ANI:** The target of 22 has not moved for a very long time. The Internet is one of the biggest public demands in the islands, especially the remote areas. MHA is requested to take up the matter at the Ministry level.
- ii. **J&K:** Of the total 4281 GPs 1001 have been covered so far. Remaining are at various stages of DPR approval. Non availability of infrastructure is not a concern. Once DPR is there and work begins, adequate infrastructure would also be provided.

4. Based on the deliberations, the following directions/observations were made:

- I. Chief Secretary, Delhi must ensure that the process of onboarding under ONORC is completed smoothly.

- II. Under the scheme of Digital Payment for Purchase of Fertilisers, it has been repeatedly noted in meetings held by the Principal Secretary to Prime Minister and the Cabinet Secretary that the volume of digital transactions and the quantity of fertilisers being sold through cashless mode is not satisfactory. UTs should therefore specifically address this issue and put in efforts to improve their performance in this regard.
- III. Under PMAY (G), J&K must sanction their target houses by July-end to continue receiving MoRD assistance under the scheme. ANI and Ladakh may get their data regarding targets reconciled with MoRD.
- IV. Under NDHM, CHD to take up the matter regarding registration of public doctors and integration with HMIS, with PGIMER and bring them on board. PUD to take up the matter regarding registration of doctors with JIPMER.
- V. Under AB-PMJAY, all UTs must put in more efforts to achieve their respective targets. ANI to share the proposal regarding adoption of NFSA for identification of beneficiaries with MHA expeditiously. NHA to expeditiously share the comprehensive proposal as to the additional finances required by PUD and CHD to be incurred by MHA. PUD's data regarding performance under the scheme may be reconciled.
- VI. Under Minimising Use of SUPs, all UTs have constituted STF. The same may be updated in MoEF&CC's records. UTs must ensure preparation of detailed action plans by 31.08.21. All UTs must ensure that essay competitions are organised. Subsequent performance reviews of UTs by MHA can be on these parameters and deliverables. Once UTs prepare their action plans, the same will be monitored. UTs to expeditiously appoint a nodal officer for the MoEFCC portal.
- VII. Delhi and Puducherry to share their proposals under the PMMSY scheme with the Department of Fisheries expeditiously.
- VIII. With regard to Developing Districts as Export Hubs, UTs to ensure finalisation of District Export Action Plans at the earliest. DGFT will also hold a review meeting with UTs in the coming months in which MHA would also participate, for expeditious progress under the scheme. As regards preparation of Draft Action Plans by J&K, necessary support may be provided and the UT is requested to utilise the existing resources available within J&K in the preparation of these plans.
- IX. Under PMFME, Puducherry to expedite framing of its action plan.
- X. As regards Privatisation of Power Distribution Companies in UTs, Puducherry should prepare and share a timeline for sending the draft RFP to MHA for obtaining approval of the competent authority. Puducherry may share the smart metering project proposal with MHA for approval.

MoP to ensure that the TA visits PUD as soon as possible. For LKD, a separate review will be done by MHA. Advisor to the Administrator, LKD may try to resolve the issue regarding procurement of diesel and transportation at the local level, and may make a reference to MHA in case the issue is not resolved at his level.

- XI. The Department of Pharmaceuticals may note that the PM-BJP scheme is not gaining strong traction in UTs as many UTs are providing medicines free of cost.
- XII. Regarding BharatNet, Secretary DoT may have a review meeting with all UTs regarding progress of the scheme and to resolve any pending issues.

The meeting ended with a vote of thanks to the Chair.

List of Participants

Sh. Ajay Bhalla, Union Home Secretary

In Chair

#	Ministry/Department/UT	Name and Designation of Participants
1.	Ministry of Home Affairs	<ul style="list-style-type: none"> • Sh. Govind Mohan, Additional Secretary (UT) • Sh. Piyush Goyal, AS (JKL) • Sh. Ashutosh Agnihotri, Joint Secretary (UT) • Sh. Jitendra Agrawal, Advisor (UT) • Sh. Dharmendra Kumar, DS (J&K) • Sh. Srinivasu Kollipaka, DS (Ladakh) • Sh. Ravi Ranjan, Dy. Commandant, UT Division
2.	Ministry of Health & Family Welfare	Sh. Vishal Chauhan, JS
3.	Department of Food & Public Distribution	Sh. Sudhanshu Pandey, Secretary
4.	Department of Consumer Affairs	Ms. Nidhi Khare, AS
5.	Ministry of Environment, Forest & Climate Change	Sh. Naresh Pal Gangwar, JS
6.	Ministry of Rural Development	Sh. Gaya Prasad, DDG
7.	Ministry of Housing & Urban Affairs	Sh. Surendra Kumar Bagde, AS
8.	Ministry of Agriculture	Sh. P.K. Swain, AS
9.	Department of Animal Husbandry	Dr. Praveen Malik, Commissioner
10.	Department of Fisheries	Dr. J. Balaji, JS
11.	Ministry of Power	Sh. Mritunjay Kumar Narayan, JS
12.	Department of Fertilizers	Sh. Rajesh Kumar Chaturvedi, Secretary
13.	Ministry of Commerce & Industry	Sh. Amit Yadav, DGFT
14.	Ministry of Food Processing Industries	Sh. Manoj Joshi, AS
15.	Department of Telecommunications	Sh. Rajesh Gupta, Jt. Administrator, USOF

16.	Department of Pharmaceuticals	Sh. Rajneesh Tingal, JS
17.	National Health Authority	Sh. Praveen Gedam, Addl. CEO Dr. Vipul Agarwal, Dy. CEO
18.	Andaman & Nicobar Islands	Sh. Jitendra Narain, Chief Secretary
19.	Chandigarh	Sh. Dharam Pal, Adviser to the Administrator
20.	Dadra & Nagar Haveli and Daman & Diu	Sh. A.K. Singh, Advisor to the Administrator
21.	Delhi	Sh. Vijay Kumar Dev, Chief Secretary
22.	Jammu & Kashmir	Sh. Arun Kumar Mehta, Chief Secretary
23.	Ladakh	Sh. Umang Narula, Advisor to Hon'ble Lt. Governor
24.	Lakshadweep	Sh. A. Anbarasu, Adviser to the Administrator
25.	Puducherry	Sh. Ashwini Kumar, Chief Secretary
